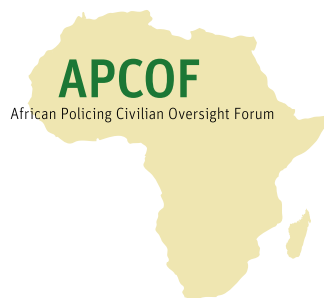




**AFRICAN POLICING CIVILIAN
OVERSIGHT FORUM**
ANNUAL REPORT
2023



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African Policing Civilian Oversight Forum (APCOF)

Building 23B, Unit 16
The Waverley Business Park
Wycroft Road
Mowbray, 7925
Cape Town, ZA

Tel: +27 21 447 2415

Fax: +27 21 447 1691

Email: info@apcof.org.za

Web: www.apcof.org.za

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ABBREVIATIONS AND ACRONYMS

ACHPR	African Commission on Human and Peoples' Rights
AMSHeR	African Men's Sexual Health and Research
APCOF	African Policing Civilian Oversight Forum
AU	African Union
CERD	Committee on the Elimination of Racial Discrimination
CHRiPS	Centre for Human Rights Implementation and Policy Support
CSPS	Civilian Secretariat for Police Service
DIHR	Danish Institute for Human Rights
EAC	East African Community
EAPCCO	East African Police Chiefs Cooperation Organisation
IEC	Independent Electoral Commission
IPID	Independent Police Investigative Directorate
IPOA	Independent Police Oversight Authority
ISS	Institute for Security Studies
NANHRI	Network of African National Human Rights Institutions
NPM	National Preventive Mechanism
OPCAT	Optional Protocol to the Convention Against Torture
PAP	Pan-African Parliament
SADC	Southern African Development Community
SAHRC	South African Human Rights Commission
SAPS	South African Police Service
SARPCCO	Southern African Regional Police Commissioners Cooperation Organisation
SERI	Socio-Economic Rights Institute
SOP	Standard Operating Procedure
SSR	Security Sector Reform
UCT	University of Cape Town
UN	United Nations
UNCAT	United Nations Convention against Torture
UNPOL	United Nations Police

ABOUT APCOF

Vision and mission

The African Policing Civilian Oversight Forum (APCOF) is a not-for-profit trust working on issues of police accountability and governance in Africa. APCOF promotes the values which the establishment of civilian oversight seeks to achieve.

These values include: assisting in restoring public confidence; developing a culture of human rights; promoting integrity and transparency within the police; and maintaining good working relationships between the police and communities.

While APCOF is active in the field of policing, its work is located in the broader paradigm of promoting democratic governance and the rule of law. APCOF emerged from the recognition of the need to promote police accountability in Africa. The establishment of APCOF was driven by the view that African knowledge, expertise and networks were essential drivers for achieving greater accountability. APCOF was established in 2004 as a coalition of police oversight bodies and practitioners and was registered in 2006 as a not-for-profit company under South African company law. In 2012, APCOF was reregistered as a trust in a move that shifted the role of APCOF's continental network from a fiduciary role to a strategic one. This allowed flexibility for new members to join while maintaining a cost-effective system of administrative governance, which is now invested in the APCOF Trust.

Objectives

The objectives of APCOF are to:

- ▲ Promote police accountability;
- ▲ Advocate for, and support the development of, institutions and mechanisms for oversight of the police;
- ▲ Create and sustain public confidence in the police;
- ▲ Develop a culture of good governance, human rights, integrity, transparency and accountability within the police; and
- ▲ Promote good working relationships between the police, civil society and the community.

APCOF works at the continental, regional and national levels, offering a methodology that seeks to embed intervention strategies that are mutually reinforcing.

In order to achieve its strategic goals, APCOF adopts a mixture of mechanisms, including:

- ▲ Research;
- ▲ Networking and partnership-building;
- ▲ Advocacy;
- ▲ Technical support; and
- ▲ Training and capacity-building.

CHAIRPERSON'S REPORT



It is my pleasure to present the APCOF annual report for 2023. It was another busy year and my thanks go to my fellow trustees, the director of APCOF, the staff, our development partners, and our stakeholders for making the year a success.

We were again proud to partner with the South African Human Rights Commission (SAHRC) and the South African Police Service (SAPS) in hosting the 2022 Dialogue on Police and Human Rights to discuss the extent, underlying causes, and impact of arbitrary arrest and develop responsive human rights solutions to this criminal justice issue.

Our training on preventing and responding to xenophobic violence was rolled out to community police forums (CPFs) from all nine provinces, to the SAPS and to the provincial departments of community safety, reaching some 400 individuals who could further cascade the skills down to local community level.

We continue to play a key role in the Global Campaign to Decriminalise Poverty and Status, having helped build this from an African to a global campaign. We successfully facilitated the annual conference, reaching over 40 organisations from 30 countries. Our networking continued with regular appearances at key United Nations (UN) and African Commission on Human and Peoples' Rights (ACHPR) events.

APCOF continues its valuable work with the Eastern Africa Police Chiefs Cooperation Organization (EAPCCO) in order to deepen and promote the Common Standards for Policing in East Africa. Measures and indicators to assess implementation of the Common Standards for Policing were formally launched by EAPCCO on 8 December 2022.

Our popular, advanced human rights course on Accountable Policing: Oversight and the Criminal Justice System, presented jointly with the University of Pretoria's Centre for Human Rights, attracted over 40 postgraduates and working professionals, while our second offering on Policing and Vulnerability was attended by over 80 participants.

Among our publications for the year was our report, *The Use of Lethal Force by the Police in Kenya*, published in collaboration with our partners, the Network of African National Human Rights Institutions (NANHRI), the Independent Policing Oversight Authority (IPOA), the Kenya National Commission on Human Rights (KNCHR), the Independent Medico-Legal Unit (IMLU), the Mathare Social Justice Centre (MSJC), and the Laboratório de Análise da Violência of the State University of Rio de Janeiro (LAV-UERJ).

Policing practices, and the importance of police accountability, has continued to shape public discourse in Africa and globally, with increasingly widespread recognition of its impact on democracy, human rights, governance, peace and security. APCOF has been working on these issues for 19 years, engaging stakeholders from the state, the police and accountability institutions, and civil society. This much-needed expertise, drawn from African knowledge and experience of the issues, continues to play a vital role in promoting rights-based police reform and accountability at a time when it has never been more urgent. As we look to the future, and the 20th year of APCOF's work, we can be proud of how our work has helped shape the emergence of strong, normative frameworks in Africa to support more accountable and effective policing.

Ms Tapiwa Gandidze

Chairperson

APCOF Trustees

GOVERNANCE

APCOF is governed by a Board of Trustees comprising:

▲ **Ms Tapiwa Gandidze (Chair)**

Director at TCG Attorneys. She was previously a director at Norton Rose Fulbright, and, before that, she was a director at Cheadle, Thompson and Haysom.

▲ **Ms Annelize van Wyk (Vice-Chair)**

Past member of the South African National Assembly and past Chairperson of the National Assembly Portfolio Committee on Police. She is now a security-sector reform consultant focusing on parliamentary oversight.

▲ **Mr Greg Cronje (Treasurer)**

Chartered accountant and registered auditor. Past finance director at the Open Society Foundation for South Africa and senior manager at Ernest and Young and Ngubane and Co. He is currently a financial consultant.

▲ **Adv Pansy Tlakula**

Immediate past chairperson of the African Commission on Human and Peoples' Rights (ACHPR), past chairperson of the South African Independent Electoral Commission (IEC), and Commissioner on the South African Human Rights Commission (SAHRC). She is currently the South African Information Regulator and Commissioner and a member of the United Nations Committee on the Elimination of Racial Discrimination (UN CERD).

▲ **Prof. Elrena van der Spuy**

Emeritus professor in the Faculty of Law at the University of Cape Town (UCT). She previously served as a professor in the Department of Public Law and as deputy dean in the faculty. She is also a past director of the Centre for Criminology at UCT.

▲ **Dr Sandy Africa**

Associate professor in Political Sciences at the University of Pretoria (UP), lecturing in public policy and international relations. She currently serves as UP's deputy dean for Teaching and Learning in the Faculty of Humanities. She holds a PhD in Public Management from the University of the Witwatersrand in South Africa.

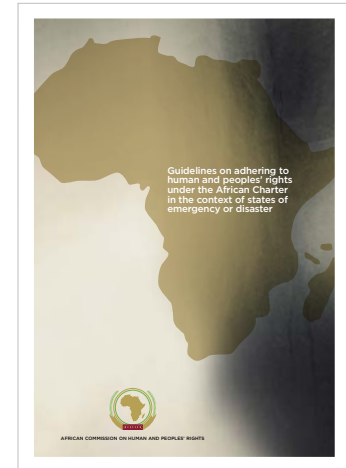
TEN YEARS OF APCOF AT A GLANCE

▲ 2023	Technical support to the African Commission on Human and Peoples' Rights (ACHPR) in the development and adoption of Guidelines on Adhering to Human and Peoples' Rights under the African Charter in the Contexts of Emergency or Disaster.
▲ 2022	Technical support to the Eastern Africa Police Chiefs Cooperation Organisation (EAPCCO) in the development and adoption of Monitoring Indicators and Measures for the Common Standards for Policing in East Africa.
▲ 2020	Publication of Simplified Version of the Principles on the the Decriminalisation of Petty Offences in Africa.
▲ 2019	Technical support to the Pan African Parliament in the development and adoption of Model Police Law for Africa.
▲ 2018	Technical support to the Southern African Development Community (SADC) in relation to the adoption of Guidelines on Crime and Violence Prevention.
▲ 2017	Technical support to ACHPR in the adoption of the Principles for the Decriminalisation of Petty Offences in Africa.
▲ 2016	Technical support to the ACHPR in the adoption of Guidelines for the Policing of Assemblies by Law Enforcement Officials in Africa.
	Technical support to EAPCCO in the adoption of a regional, Standard Operating Procedure on Public Order Policing.
▲ 2015	Successful advocacy to expand the mandate of the ACHPR's Special Rapporteur on Prisons and Conditions of Detention to include Policing.
	Co-publication of a biannual newsletter, Police and Human Rights in Africa.
	Provision of technical support for the operationalisation of the Sierra Leone Independent Police Complaints Board.
	Publication and launch of Human Rights Training Manual for Police in the East African Community (EAC) and for EAPCCO.
▲ 2014	Adoption of Guidelines on the Conditions of Arrest, Police Custody and Pre-Trial Detention in Africa (The Luanda Guidelines) by the ACHPR.
▲ 2013	Development and presentation of an annual, advanced human rights course for the Centre of Human Rights at the University of Pretoria (UP).

PROJECTS

Guidelines on human and peoples' rights under states of emergency or disaster

APCOF supported the African Commission on Human and Peoples' Rights (ACHPR) in the conceptualisation and adoption of a new normative legal standard, Guidelines on Adhering to Human and Peoples' Rights under the African Charter in the Context of States of Emergency or Disaster. These guidelines, which were adopted and launched by the ACHPR on 11 May 2023, assist member states to meet their obligations in respect of human and peoples' rights under the African Charter.



Decriminalisation of poverty and status

APCOF continues to play a key coordination role in the Global Campaign to Decriminalise Poverty and Status. APCOF coordinated the 2022 Conference for the Global Campaign, which was held from 27 to 29 September 2022 in Stellenbosch, South Africa. The conference addressed the theme, Decriminalising Status and Activism. Forty organisations from over 30 countries were represented at the event, which was co-hosted by the University of Stellenbosch. The keynote address was delivered by South Africa's Deputy Minister of Justice and Constitutional Development, the Hon. John Jeffery. Sessions covered a range of diverse issues, with practitioners, advocates and litigants speaking on the challenges, opportunities and strategies relating to successful law and criminal justice reform. A photo exhibition, Residue and Ruin, was also launched by Stellenbosch University's Chancellor, Justice Edwin Cameron, to draw attention to the real human cost of discriminatory laws on a global scale. The conference ended with the reading out, and subsequent adoption, of the first draft of The Cape Declaration on Decriminalising Poverty and Status, with closing remarks being made by Hon. Commissioner Maria Teresa Manuela, Special Rapporteur on Prisons, Conditions of Detention and Policing in Africa of the ACHPR.

APCOF assisted in planning and coordinating the Global Campaign's virtual seminar entitled, Counting the Cost of Exclusion: Linking Criminal Law, Political Exclusion, and Socioeconomic Inequality. The seminar explored the complex interplay between social, economic and political exclusion, and criminalisation. Presentations were made by experts from intersecting fields of criminal, economic and spatial justice, and development, including Mr Balakrishnan Rajagopal, United Nations (UN) Special Rapporteur on the Right to Adequate Housing, Mr Clifton



Donald Deya, Pan-African Lawyers' Union and a founding member of the Campaign presents regional successes achieved by the campaign members

Cortez, World Bank Global Adviser on Sexual Orientation and Gender Identity, and Professor Sana Ben Achour, Professor of Public Law at the University of Carthage in Tunisia. The seminar participants also discussed further opportunities for interdisciplinary collaboration. APCOF provided the opening statement for the seminar and developed the final report.

APCOF co-sponsored a side event on the margins of the 65th session of the UN Commission on Narcotic Drugs (CND). Entitled, Challenging the Criminalization of Poverty and Marginalization in Africa – and Beyond, the side event presented the emerging initiatives relating to the reform of drug laws in Africa, and their connection with efforts to decriminalise petty offences and to realise justice for marginalised populations. The event was co-sponsored by the Embassy of Ghana in Austria, Penal Reform International, the International Drug Policy Consortium, and the Campaign to Decriminalise Poverty and Status.

On 20 May 2022, APCOF also co-sponsored a side event at the 31st session of the UN Commission on Crime Prevention and Criminal Justice (UN CCPCJ) entitled, Decisive Action to Reform Laws that Criminalise Poverty and Status. Other event co-sponsors included the UN Office on Drugs and Crime (UNODC), the UN Office of the High Commissioner for Human Rights, the governments of South Africa, the United States of America (USA), Austria and Mexico, and civil society partners from the International Legal Foundation, the Open Society Foundations, Penal Reform International, and Community Advice Offices South Africa. The event served as a working session for member states, UN bodies, and civil society actors to set out goals and take decisive action to decriminalise poverty and status, linked to the work of the UN CCPCJ and other international mechanisms and initiatives.

APCOF continues to provide support to the Network of African National Human Rights Institutions (NANHRI) for the development of a scorecard to measure the implementation of the Principles on the Decriminalisation of Petty Offences in Africa by African states. During the period under review, APCOF developed a work plan for producing a pilot scorecard to be launched at the forthcoming Global Campaign conference, as well as a draft questionnaire for national human rights institutions (NHRIs) to assist in populating the scorecard.

Democratic policing

Promoting the Common Standards for Policing in East Africa

APCOF continues to work with the Eastern Africa Police Chiefs Cooperation Organization (EAPCCO) to deepen and promote the Common Standards for Policing in East Africa. These standards set out a common rights-based approach to policing in the region. The Indicators and Measures relating to Implementation of the Common Standards for Policing were formally launched by EAPCCO on 8 December 2022.



Launch of the Common Standards for Policing in East Africa in December 2022

On 15 March 2022, APCOF and its local partner, the Police Reforms Working Group – Kenya, a civil society working group comprising 20 civil society organisations, hosted a validation meeting on the assessment of the progress that the Kenya National Police Service was making towards the Common Standards for Policing in East Africa. The meeting was attended by members of the Kenya National Police Service and civil society.

On 5 April 2022, APCOF and its partners at the Commission on Human Rights in South Sudan hosted a validation meeting on the Common Standards for Policing in South Sudan and the progress made by the South Sudan National Police Service towards implementation. The meeting was attended by members of the South Sudan National Police Service, the Commission on Human Rights in South Sudan and civil society. Following the meeting, an assessment report was finalised and published.

APCOF has also developed guidelines to assist EAPCCO in developing intervention points aimed at ensuring an engendered approach to implementing the Common Standards for Policing. This flows from earlier APCOF research on assessing the Common Standards for Policing through a gender lens. While certain member states have their own gender equality policies and plans in place, the guidelines seek to provide practical implementation steps to ensure that existing policies and plans are implemented and harmonised where possible. The guidelines were presented at a validation meeting of EAPCCO member countries in Kigali, Rwanda, from 4 to 6 July 2022 and were well received. They will now be prepared in order to be presented to the chiefs of police for approval.

On 17 and 18 November 2022, APCOF hosted a two-day dissemination workshop in Kampala together with the Uganda Police Force (UPF) and civil society organisations. As a result of this engagement, the UPF Training Directorate undertook to incorporate the Common Standards for Policing in the review of the UPF's doctrine.

On 13 and 14 December 2022, APCOF hosted a two-day training and dissemination workshop in Nairobi, Kenya, on the Common Standards for Policing. The overall objective of the workshop was to familiarise members of the Police Reforms Working Group – Kenya with the Common Standards and to support dissemination. Participants were also familiarised with the findings of an assessment report, produced by APCOF in March 2022, on the extent to which the Common Standards had been implemented in Kenya.

As part of this project, APCOF is also working on scoping the possibility of providing support to the Economic Community of West African States (ECOWAS) with a view to developing a normative standard for policing in the region. The Common Standards for Policing would thus be a politically agreed set of standards across the 15 ECOWAS member states, based on international and regional law that applies to each state and on local progressive developments/good practice, but nuanced to address the particular challenges within the region. A research paper, which recommends the issues to be covered by the standards, has been completed and submitted to ECOWAS with a request that the matter be further explored through the legislative subcommittee of the West African Police Chiefs Cooperation Organisation (WAPCCO).

Policing needs and priorities

APCOF was contracted by the Department of Community Safety in the Western Cape to lead a research consortium tasked with producing six policy briefs for the Provincial Policing Needs and Priorities Report of the Western Cape province.

These briefs would all contain recommendations for policing in the Western Cape. The six themes covered by the briefs were:

- ▲ The role of local government law enforcement in increasing policing capacity in the province.
- ▲ Policing of firearms and ammunition and firearm-related crimes, including a discussion on the current system for processing firearm licence applications and renewals.
- ▲ Policing strategy for murder and serious violent crimes.
- ▲ Policing of gang-related crime, taking into consideration the South African Police Service's (SAPS) strategic approach and current initiatives.
- ▲ Addressing corruption in the police.
- ▲ Public order policing.

Dignity and diversity training for the South African Police Service

APCOF continues to provide capacity to Aidsfonds and COC Netherlands, as well as the SAPS Employee Health and Wellness Unit, through rolling out a Dignity and Diversity Training Programme to SAPS members. During the reporting period, two training sessions were facilitated by APCOF on 21 and 24 February 2022 in Pretoria. The significance of these training sessions is that they involved sensitisation of senior police officers of the rank of brigadier and major general to issues of policing key populations.

Effective police interviewing

APCOF participated in the development of the international Principles on Effective Interviewing for Investigations and Information Gathering. Launched on 9 June 2021, the principles aim to change how state authorities question individuals. The principles are grounded in science, law and ethics and indicate why rapport-based interviewing is more effective in obtaining accurate information while at the same time being respectful of the human rights of persons questioned.

APCOF and its partner Fair Trials International, with support from ROLE UK, and in partnership with EAPCCO. The convening promoted the implementation of holding a two-day meeting on 28 and 29 September 2022 in Kenya on the issue of investigative interviewing. The meeting was attended by the EAPCCO Legal Subcommittee and selected officials from the Kenya National Police Service, the Directorate of Criminal Investigations and training academies. The convening promoted the implementation of an EAPCCO Standard Operating Procedure on investigative interviewing, which APCOF had previously assisted in developing for Kenya.



Training on effective police interviewing

Use of force

APCOF published its report on the use of lethal force by the Kenya National Police Service together with its research partners, the Network of African National Human Rights Institutions (NANHRI), the Independent Police Oversight Authority (IPOA), the Kenya National Commission for Human Rights (KNCHR), the Independent Medico-Legal Unit (IMLU), the Mathare Social Justice Centre (MSJC), and the Laboratório de Análise da Violência of the State University of Rio de Janeiro (LAV-UERJ).

In February 2023, APCOF submitted a written brief to Kenya's National Taskforce on Improvement of Terms and Conditions of Service and Other Reforms for Members of the National Police Service and Kenya Prison Service. This was done at the request of one of the Taskforce members. The submission focused on the use of lethal force by the police and drew substantially from APCOF's collaborative study with local partners on the subject, as well as from our assessment of the police in terms of the Common Standards for Policing in East Africa. The submission made a number of recommendations aimed at strengthening the legal and regulatory framework relating to the use of force, and at promoting cooperation between the police and the IPOA.

South African National Preventive Mechanism

APCOF was invited to facilitate the inaugural strategic planning retreat for the National Preventive Mechanism (NPM), which was held in Knysna from 6 to 8 December 2022. The retreat was attended by the NPM Unit, the South African Human Rights Commission (SAHRC), the Independent Police Investigative Directorate (IPID), the Judicial Inspectorate for Correctional Services (JICS) and the Military Ombud. The draft strategic and operational plan developed by APCOF during the course of its consultancy with the SAHRC in early 2022 was used as the basis for the discussion, with consensus being achieved among the NPM members on the strategy and work plan for 2023. APCOF followed up the facilitation process with technical support for the NPM in the finalisation of the strategy and work plan during February 2023.

APCOF also conducted a workshop from 9 to 11 November 2022 with SAHRC Monitors and the Judicial Inspectorate for Correctional Services' Independent Correctional Centre Visitors. This was a capacity-building training workshop which was designed to enable these statutory bodies to share experiences and strengthen their work.

Xenophobia and migration

Supporting the development of the South African Police Service so as to effectively prevent and respond to xenophobic violence and related hate crimes

APCOF is working on strengthening police prevention, detection and investigation of xenophobic violence and related hate crimes.

During the period under review, APCOF rolled out training to Community Police Forums (CPFs) and Safety Forums in order to improve their understanding of, and response to, xenophobic violence. APCOF brought together the CPFs in all nine provinces as well as the provincial departments of community safety and the SAPS.

A tracking tool which disaggregates SAHRC recommendations with regard to the prevention of xenophobia that were made to the SAPS following the 2010 Commission of Enquiry into Xenophobia was co-published with the SAHRC and has been made available to the SAPS, the CPFs and civil society.

APCOF also developed a 30-second, anti-xenophobia promotion message for radio which was translated into the most widely used South African languages. Several local community radio stations were targeted for broadcasting the message. The promotion was a huge success, as it was broadcast by more than 20 local radio stations. This was followed by the production of a two-part podcast discussing a range of issues, including government policy, the National Action Plan to Combat Racism, Racial Discrimination, Xenophobia and Related Hate Crimes (NAP), and other efforts to combat xenophobic violence. The podcast was broadcast on radio stations and is now being made available via the official NAP website.



Xenophobia responsiveness training

Study on migration and law enforcement

APCOF was contracted to provide technical assistance to the ACHPR in conducting a study on the impact of law enforcement on the rights of migrants, refugees and asylum-seekers. The methodology drew on the expertise available on the continent for understanding the human rights challenges facing these groups as a result of the enforcement of both immigration law and ordinary criminal law.

The study discussed the unique intersection between securitisation, the criminalisation of migration and the distinctive powers and responsibilities of law enforcement. It examined the role of the police and criminal justice systems in the policing of migration, analysed the overarching legal framework pertaining to the African region, and made a range of observations on the human rights consequences of criminalising migration (including consequences such as unlawful detention, the use of force, pushbacks/expulsions, and torture and ill-treatment).

Guidelines on crime and violence prevention in East Africa

APCOF is collaborating with EAPCCO in developing a set of regional guidelines on crime and violence prevention. The guidelines seek to assist police officers at national strategic and policy level and at local implementation level in their advocacy with all stakeholders in and outside of government on their role in reducing risk and increasing resilience factors in crime and violence prevention. The guidelines are designed to provide an accessible guide to professionals across disciplines such as health, education, economic development, transport, etc., on their role in promoting safe communities.

The draft guidelines were presented at a validation meeting with EAPCCO stakeholders in Kigali, Rwanda, on 4 July 2022 and will now be processed for presentation to the Chiefs of Police for their consideration.

African Commission on Human and Peoples' Rights

APCOF made a number of statements during the 71st Ordinary Session of the ACHPR held in virtual form from 21 April to 13 May 2022. This included statements to:

- ▲ The Chairperson of the Working Group on Death Penalty, Extra-Judicial, Summary or Arbitrary Killings and Enforced Disappearances in Africa. APCOF's statement drew on the findings of its research report into rights-based policing in Kenya discussed above, and dealt with two interrelated issues: (a) concerns regarding increased incidents of extrajudicial and summary executions of suspects by law enforcement officials in Kenya; and (b) non-cooperation by law enforcement officials with the IPOA.
- ▲ The Special Rapporteur on Refugees, Asylum Seekers, Internally Displaced Persons and Migrants in Africa advocating for the inclusion of a law enforcement focus in the Commission's proposed study on the violation of the human rights of migrants.
- ▲ The Special Rapporteur on Prisons, Conditions of Detention and Policing in Africa urging that, in the Commission's proposed study on prisons and places of detention in Africa, other places of detention, including police custody and migration detention, also be focused on.
- ▲ The Chairperson of the Committee for the Prevention of Torture in Africa calling on the Commission to: (a) urge South Africa to implement the findings of the National Preventive Mechanism's (NPM) report on conditions of detention in police custody; (b) implement the National Action Plan to Combat Racism, Racial Discrimination, Xenophobia and Related Intolerance (NAP), including measures to address xenophobia within policing; and (c) encourage African states to take note of the Méndez Principles on Effective Interviewing for Investigations and Information Gathering.

- ▲ The Commission as a whole, under Item 3: 'Human Rights Situation in Africa', on: (a) the continued use of states of emergency or disaster by African states in response to the COVID-19 pandemic; and (2) xenophobic violence and related hate crimes in South Africa.

APCOF attended the first in-person public session of the ACHPR since the lifting of COVID-19 restrictions, with such session being held from 21 October to 9 November 2022 in Banjul, The Gambia. Ahead of the session, APCOF made a number of submissions, which it then had an opportunity to present during the session. The submissions related to:

- ▲ The Human rights situation in Africa, focusing on South Africa's overdue report to the ACHPR under Articles 62 and 26 of the African Charter on Human and Peoples' Rights and the Maputo Protocol.
- ▲ The Special Rapporteur on Prisons, Conditions of Detention and Policing in Africa on the Cape Declaration on Decriminalising Poverty and Status which was adopted by the Global Campaign to Decriminalise Status and Poverty following the APCOF-supported convening of the Global Campaign in Stellenbosch in 2022.
- ▲ The Special Rapporteur on Refugees, Asylum Seekers, Internally Displaced Persons and Migrants in Africa on the legislative, policy and operational measures that the SAPS should take to improve its responses to xenophobic violence and ensure that all people in South Africa enjoy equitable access to non-discriminatory policing services.
- ▲ The Committee for the Prevention of Torture in Africa on the need for African states to adopt the Méndez Principles on Effective Interviewing for Investigations and Information Gathering.
- ▲ The Special Rapporteur on the Rights of Women in Africa on measures that should be taken by South Africa, Uganda and South Sudan to address policing responses to gender-based violence.
- ▲ The Working Group on Death Penalty, Extra-Judicial, Summary or Arbitrary Killings and Enforced Disappearances in Africa on urgent measures required in South Sudan to address the high levels of extrajudicial executions and arbitrary killing by the police.

Training and seminars

Advanced human rights course on Accountable Policing: Oversight and the Criminal Justice System

APCOF again partnered with the Centre for Human Rights at the University of Pretoria (UP) in delivering an advanced human rights course on Accountable Policing: Oversight and the Criminal Justice System. The most recent course was held virtually from 23 to 27 May 2022 and was attended by over 40 students comprising both postgraduate students and working professionals. The programme was updated from previous years, with the course being structured to provide students with the overarching framework for rights-based and democratic policing and accountability. The course also provided an exploration of national oversight and accountability frameworks, before delving into specific thematic areas. This approach included lectures on the following modules: an introduction to key international and regional human rights standards relevant to policing and criminal justice systems, democratic policing and accountability; national oversight and accountability frameworks; the use of force; regulating and monitoring public gatherings; surveillance and its impact; basic guarantees during arrest and detention designed to prevent and combat torture; effective and non-coercive interviewing and the prevention of torture; the right to life and the duty to investigate; the impact of new technologies on police oversight; internal police discipline; oversight during situations of emergency; the important role of legitimacy and building trust; and access to justice during states of emergency.



Advanced human rights course on Policing and Vulnerability

APCOF again partnered with the Centre for Human Rights at UP in delivering an advanced human rights course on Policing and Vulnerability. The course was held virtually from 5 to 9 September 2022 and was attended by over 80 students comprising both postgraduate students and working professionals.

African Security Sector Network training in security sector reform (SSR)

APCOF is a member of the African Security Sector Network (ASSN). The ASSN, supported by GIZ, collaborated with ECOWAS in presenting a three-day training course in three West African member states – Guinea Bissau, Gambia and Senegal – in order to disseminate and promote awareness of the ECOWAS Policy Framework for Security Sector Reform and Governance. From 21 to 23 February 2022, APCOF participated in a workshop for Gambia, and from 14 to 16 March 2022 for Senegal. At both workshops, APCOF gave inputs on police oversight and accountability, including a special segment on the Model Police Law for Africa.

Police human rights dialogue

On 22 March 2022, the South African Human Rights Commission (SAHRC) and the South African Police Service (SAPS), with support from APCOF, participated in the 5th National Dialogue on Police and Human Rights. Contributions during the dialogue were made by a range of stakeholders from government, academia and civil society. The focus of the 2022 dialogue was on understanding the extent, the underlying causes, and the impact of arbitrary arrest and on developing responsive human rights solutions to this criminal justice issue.

African Union workshop on security sector reform and accountability

On 14 and 15 June 2022, APCOF partnered with the African Union (AU) Commission, the AU Economic, Social and Cultural Council (ECOSOC) and the African Security Sector Network (ASSN) in facilitating virtual training in security sector oversight mechanisms for member states and regional economic communities engaged in security sector reform (SSR).

APCOF presented on oversight and accountability, and the accompanying challenges and opportunities, in the process identifying the extent to which oversight and accountability are at the core of the AU SSR Framework and relate to both standard-setting and policymaking as well as the review, assessment and consequence management of action taken. Ultimately, it was noted, the purpose of accountability and oversight was to promote effectiveness, efficiency, and responsiveness to people's safety needs. The Pan-African Parliament's Model Police Law for Africa was used as a case study in reflecting on accountability and oversight in police governance. The presentation further dealt with parliamentary oversight, focusing on the mandate, the challenges in conducting oversight, and the tools and skills required by parliamentarians in order to conduct effective oversight leading to lasting change.

Afro-Asian Association for Justice Development: Democratic policing

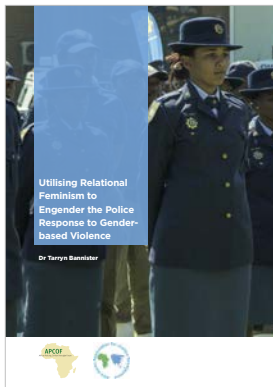
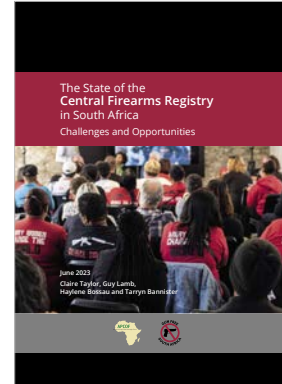
APCOF, as a member of the Afro-Asian Association for Justice Development (AAAJD), organised a series of webinars on democratic policing, with such webinars being held between April and August 2022.

At these webinars, APCOF presented on policing measures to address urban poverty and homelessness; on how the police can work better with community structures during emergencies; on utilising relational feminism to engender the police response to gender-based violence (GBV); and on building trust and legitimacy in policing.

APCOF IN PRINT

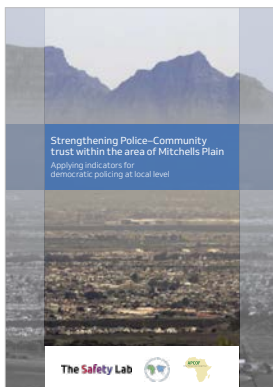
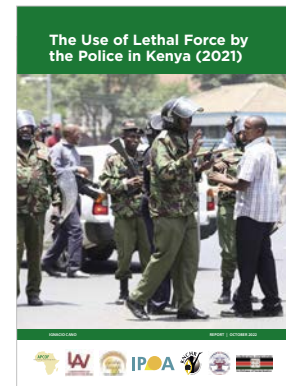
APCOF publications during the period included the following:

The State of the Central Firearms Registry (CFR) in South Africa: Challenges and Opportunities. The research, published in collaboration with Gun Free South Africa, examines the current challenges within the CFR system, identifies and reflects on the applicable global norms relating to weapons and ammunition management, and makes evidence-based recommendations for transforming the current system.



Utilising Relational Feminism to Engender the Police Response to Gender-based Violence (GBV). This research report utilises a relational feminist lens to review existing police measures and response systems in respect of GBV. The report aims to identify gaps and, ultimately, to distinguish potential solutions for fostering an engendered approach to democratic policing.

The Use of Lethal Force by the Police in Kenya, published in collaboration with the NANHRI, the IPOA, the KNCHR, the IMLU, the MSJC, and the LAV-UERJ.



Strengthening Police–Community Trust within the Area of Mitchells Plain: Applying Indicators for Democratic Policing at Local Level, published in collaboration with the AAAJD and Safety Lab. A set of indicators of desired police behaviour was developed by the police and community and applied in the Mitchells Plain police precinct in Cape Town in order to provide an objective baseline for tracking progress.

Scoping the Potential for Common Standards for Policing in West Africa. The study contributes to the development of a normative standard for policing in the region. The Common Standards for Policing would be a politically agreed set of standards across the 15 ECOWAS member states, based on international and regional law applying to each state and on local progressive developments/good practice, nuanced to address the particular challenges within the region.



Common Standards for Policing in Eastern Africa: South Sudan – Assessment of the South Sudan National Police Service's Progress towards Meeting the Common Standards for Policing in Eastern Africa.



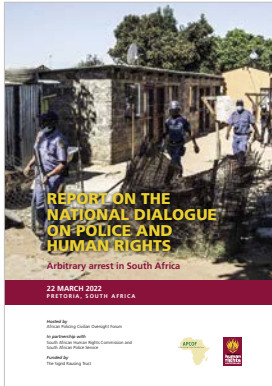
Common Standards for Policing in Eastern Africa: Kenya – Assessment of the Kenya National Police Service's Progress towards Meeting the Common Standards for Policing in Eastern Africa.



Common Standards for Policing in Eastern Africa: Uganda – Assessment of the Ugandan Police Force's Progress Towards Meeting the Common Standards for Policing in Eastern Africa.

Policing and Non-nationals: External Police Oversight, Accountability and Xenophobic Violence in South Africa. This research raises critical questions regarding the ability of external oversight institutions – the South African Human Rights Commission (SAHRC), the Independent Police Investigative Directorate (IPID) and the Civilian Secretariat for Police Service (CSPS) – to hold mandate holders to account. The report reviews the role of police oversight bodies, their recommendations, and the progress made with regard to these recommendations, before exploring how the police can be more responsive.





2022 Police Human Rights Dialogue. In partnership with the SAHRC and the SAPS, the dialogue discussed the extent and underlying causes (and the impact) of arbitrary arrest, as well as developing responsive human rights solutions to this criminal justice issue.

Tracking and Monitoring Resource Tool: for South African external police oversight organisations to track and monitor implementation of recommendations made to the SAPS regarding policing xenophobia.



In addition, APCOF and its partners at the Danish Institute for Human Rights (DIHR) supported the Special Rapporteur on Prisons, Conditions of Detention and Policing in Africa, Commissioner Manuela, to publish the 15th edition of the Commission's Police and Human Rights Newsletter.

FINANCIAL STATEMENTS

FOR THE YEAR ENDING 28 FEBRUARY 2023

THE AFRICAN POLICING CIVILIAN OVERSIGHT FORUM TRUST (NO: IT 1900/2012)
STATEMENT OF FINANCIAL POSITION AT 28 FEBRUARY 2023

	2023	2022
	R	R
ASSETS	16 351 371	15 909 039
Non-current assets	118 227	115 303
Equipment	118 227	115 303
Current assets	16 233 144	15 793 737
Accounts receivable	82 268	79 206
Accrued income	–	489 587
Cash and cash equivalents	11 213 884	10 573 572
Investments	4 936 993	4 651 372
Loan receivable	–	–
Total assets	16 351 371	15 909 039
RESERVES AND LIABILITIES	16 351 371	15 909 039
Reserves	9 180 669	8 062 921
Accumulated funds	2 049 843	1 809 389
Equipment fund	118 227	115 303
Sustainability fund	7 012 599	6 138 229
Current liabilities	7 170 702	7 846 119
Accounts payable	1 207 445	1 002 232
Deferred income	5 456 900	6 501 578
Provision for leave pay	506 357	342 308
Total reserves and liabilities	16 351 371	15 909 039

FINANCIAL STATEMENTS

FOR THE YEAR ENDING 28 FEBRUARY 2023

THE AFRICAN POLICING CIVILIAN OVERSIGHT FORUM TRUST (NO: IT 1900/2012)
STATEMENT OF COMPREHENSIVE INCOME AT 28 FEBRUARY 2023

	2023	2022
	R	R
INCOME	16 025 681	9 330 304
Grants and donations	14 602 350	8 515 851
Consultancy income	674 411	301 054
Fair value adjustment on investment	16 618	672
Foreign exchange gains	5 124	40 114
Interest received	727 178	472 613
EXPENDITURE	14 907 933	8 863 752
Administration costs	2 242 355	1 972 741
Accounting and administration	174 842	154 857
Annual report	36 320	26 181
Audit fees	275 724	105 561
Bank charges	30 397	31 968
Communication	39 618	38 217
Computer expenses	20 277	31 896
Depreciation	48 818	64 951
General expenses	49 461	62 313
Insurance	22 067	26 573
Internet and website	83 334	54 719
Legal fees	21 324	38 429
Membership fees	7 596	8 986
Printing, stationery and postage	55 880	53 764
Provision for leave pay	164 049	98 047
Rent, water and electricity	472 125	427 556
Repairs and maintenance	21 806	51 458
Salaries and contributions	716 210	681 887
Staff training and development	2 247	7 195
Travel costs	260	8 183
Programme costs	12 665 578	6 891 011
Events and meetings	5 363 705	187 286
Accommodation	1 795 346	12 140
Conferences, meetings and workshops	1 349 510	160 844
Travel costs	2 218 849	14 302
Publications	662 163	772 331
Research and consulting	1 801 096	1 732 813
Salaries and contributions	4 708 799	4 173 982
Visibility actions	129 816	24 600
SURPLUS FOR THE YEAR	1 117 749	466 552

FINANCIAL STATEMENTS FOR THE YEAR ENDING 28 FEBRUARY 2023

THE AFRICAN POLICING CIVILIAN OVERSIGHT FORUM TRUST (NO: IT 1900/2012)
STATEMENT OF CHANGES IN RESERVES FOR THE YEAR ENDED 28 FEBRUARY 2023

	Accumulated funds	Equipment funds	Sustainability funds	Total
	R	R	R	R
Balance at 28 February 2021	1 556 963	84 529	5 954 877	7 596 369
Surplus for the year	466 552	–	–	466 552
Transfer from equipment fund	(30 774)	30 774	–	–
Additions during the year	(95 725)	95 725	–	–
Depreciation for the year	64 951	(64 951)	–	–
Transfer (to) the Sustainability fund	(183 351)	–	183 351	–
Balance at 28 February 2022	1 809 389	115 303	6 138 229	8 062 921
Surplus for the year	1 117 749	–	–	1 117 749
Transfer from equipment fund	(2 924)	2 924	–	–
Additions during the year	(51 743)	51 743	–	–
Depreciation for the year	48 818	(48 818)	–	–
Transfer (to) the Sustainability fund	(874 370)	–	874 370	–
Balance at 28 February 2023	2 049 843	118 227	7 012 599	9 180 669

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Afro-Asian Association for Justice Development (AAAJD)



Danish Institute for Human Rights



European Union



Fair Trials:C19 Criminal Justice Campaign



Open Society Foundations

**OPEN SOCIETY
FOUNDATIONS**

International Center for Not-for-Profit Law



International Raoul Wallenberg Institute



Sigrid Rausing Trust

SIGRID RAUSING TRUST

NOTES

African Policing Civilian Oversight Forum

Building 23B, Unit 16
Waverley Business Park
Wyecroft Road
Mowbray
7925
South Africa

Tel: **+27 (0)21 447 2415**
Fax: **+27 (0)21 447 1691**
Email: **info@apcof.org.za**

